# INDEPENDENCE METROPOLITAN DISTRICT NO. 1 FINANCIAL STATEMENTS DECEMBER 31, 2020

#### TABLE OF C O N T E N T S

Independent Auditors' Report	1 - 2
BASIC FINANCAL STATEMENTS	
GOVERNMENT-WIDE FINANCIAL STATEMENTS	
Statement of Net Position	3
Statement of Activities	4
FUND FINANCIAL STATEMENTS	
Balance Sheet	5
Reconciliation of the Balance sheet of Governmental Funds To the Statement of Net Position	6
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	7
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities	8
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund	9
NOTES TO THE BASIC FINANCIAL STATEMENTS	10 - 19
SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and changes in Fund Balance (Deficit) – Budget and Actual – Capital Projects Fund	20
Schedule of Revenues, Expenditures, and changes in Fund Balance (Deficit) – Budget and Actual – Debt Service Fund	21



### CERTIFIED PUBLIC ACCOUNTANTS INDEPENDENT AUDITORS' REPORT

To the Board of Directors Independence Metropolitan District No. 1 Elbert County, Colorado

We have audited the accompanying financial statements of the governmental activities and each major fund of Independence Metropolitan District No. 1 (the District) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgement, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Independence Metropolitan District No. 1 as of December 31, 2020, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

For the year ended December 31, 2020, the District recorded a prior period adjustment to reduce the intergovernmental payable and increase legal fees recorded as of the end of the prior year. See Note 10 for additional information. Our opinions were not modified with respect to the restatement.

#### **Other Matters**

Required Supplementary Information

Management has omitted the Management Discussion & Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Independence Metropolitan District No. 1's basic financial statements. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The adones Sharp, LLC

May 10, 2021 Denver, CO

### INDEPENDENCE METROPOLITAN DISTRICT NO. 1 STATEMENT OF NET POSITION DECEMBER 31, 2020

	Governmental Activities
Assets	
Cash and investments	\$ 8,110
Property taxes receivable	38,064
Accounts receivable	81,928
Prepaid items	3,033
Advance to developer	1,058,528
Captial assets, net of accumulated depreciation	13,907,459
Total assets	15,097,122
Liabilities	
Accounts payable	28,522
Accrued interest	12,395
Developer advances	145,000
Total liabilities	185,917
Deferred Inflows Of Resources	
Unavailable revenue - property taxes	38,064
Total deferred inflows of resources	38,064
Net Position	
Restricted for emergencies	204
Unrestricted	14,872,937
Total net position	\$ 14,873,141

### INDEPENDENCE METROPOLITAN DISTRICT NO. 1 STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2020

Functions/Programs	I	Expenses	Progr	am Revenue	R (	t (Expense) evenue and Changes in et Position evernmental Activities
Governmental Activities						
General government Interest and fiscal charges	\$	899,736 8,522	\$	356,114	\$	(543,622) (8,522)
Total Governmental Activities	\$	908,258	\$	356,114		(552,144)
	Pro Inte	al Revenues: perty taxes ergovernmental		44,162		
	D	istrict No. 3				3,666,590
	Total (	General Revenue	es s			3,710,752
	Chang	e in Net Position	-			3,158,608
	Net Po	osition - Beginnin	g (as Re	stated)		11,714,533
	Net Po	osition - Ending			\$	14,873,141

### INDEPENDENCE METROPOLITAN DISTRICT NO. 1 BALANCE SHEET – GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General Fund		Capital Project Fund		Debt Service Fund		Total Governmental Funds	
Assets								
Cash and investments	\$	8,110	\$	-	\$	-	\$	8,110
Property taxes receivable		5,856		-		32,208		38,064
Accounts receivable		-		22,576		59,352		81,928
Prepaid items		3,033		-		-		3,033
Advance to developer		-		1,058,528		-		1,058,528
Due from other funds		-				7,419		7,419
Total assets		16,999		1,081,104		98,979		1,197,082
Liabilities								
Accounts payable		5,946		22,576		-		28,522
Due to other funds		7,419		-		-		7,419
Total liabilities		13,365		22,576				35,941
Deferred Inflows Of Resources								
Unavailable revenue - property taxes		5,856		-		32,208		38,064
Total deferred inflows of resources		5,856		-		32,208		38,064
Fund Balance								
Nonspendable:								
Prepaid items		3,033		-		-		3,033
Advance to developer		-		1,058,528		-		1,058,528
Restricted:								
Emergencies		204		-		-		204
Debt service		-		-		66,771		66,771
Unassigned		(5,459)		-		-		(5,459)
Total fund balances		(2,222)		1,058,528		66,771		1,123,077
Total liabilities, deferred inflows of resources,								
and fund balances	\$	16,999	\$	1,081,104	\$	98,979	\$	1,197,082

## INDEPENDENCE METROPOLITAN DISTRICT NO. 1 RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2020

Amounts reported for governmental activities in the statement of net position are different because:

Fund balance of Governmental funds	\$ 1,123,077
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:	13,907,459
Some liabilities are not due in the current period and, therefore, are not reported in the fund balance sheet.	
Developer advances Accrued interest	 (145,000) (12,395)
Net Position of Governmental Activities	\$ 14,873,141

# INDEPENDENCE METROPOLITAN DISTRICT NO. 1 STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2020

	eneral Fund	Capital Project Fund		Project Service		Total Governmenta Funds			
Revenues			·						
Property taxes	\$ 6,794	\$	-	\$	37,368	\$	44,162		
System development fees	-		-		356,114		356,114		
Intergovernmental	_		3,666,590		_		3,666,590		
Total revenues	 6,794		3,666,590		393,482		4,066,866		
Expenditures									
Current:									
Audit	5,250		-		-		5,250		
Dues and subscriptions	545		_		_		545		
Information technology	525		_		_		525		
Insurance and bonds	2,510		_		_		2,510		
Legal	21,136		47,138	47,138 -			68,274		
Maintenance	-		99,999		_		99,999		
Management & accounting	14,512		_		_		14,512		
Treasurer fees	175		_		966		1,141		
Intergovernmental	-		185,375		185,375		325,745		511,120
Capital outlay:									
Engineering	-		25,943		_		25,943		
Equipment	-		29,427		-		29,427		
Repayment to developer	-		2,141,188		_		2,141,188		
Total expenditures	44,653		2,529,070		326,711		2,900,434		
Other Financing Sources (Uses)									
Developer advances	29,500		_		-		29,500		
Total other financing sources (uses)	29,500		-		-		29,500		
Net change in fund balances	(8,359)		1,137,520		66,771		1,195,932		
Fund balances, beginning of year (as restated)	 6,137		(78,992)				(72,855)		
Fund balances, end of year	\$ (2,222)	\$	1,058,528	\$	66,771	\$	1,123,077		

### INDEPENDENCE METROPOLITAN DISTRICT NO. 1 RECONCILIATION OF THE STATEMENT OF REVNEUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2020

Amounts reported for governmental activities in the Statement of Activities are different because:

Change in Net Position of Governmental Activities

Net change in fund balances - Total governmental funds	\$ 1,195,932
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of these assets is allocated over their estimated	
useful lives and reported as depreciation expense.	
Capital outlay	2,196,558
Depreciation expense	(10,485)
Transfer to other government	(185,375)
Debt proceeds provide current financial rsources to governmental funds, but	
issuing debt increases long term liabilities in the statement of net position. This	
amount is the effect of tehse differences in the treatment of long term	
debt and related items:	
Developer advances	(29,500)
Some expenses reported in the Statement of Activities do not require the use	
of current financial resources and, therefore, are not reported as expenditures	
in the Governmental funds.	
Change in accrued interest payable	(8,522)

\$ 3,158,608

#### INDEPENDENCE METROPOLITAN DISTRICT NO. 1 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND YEAR ENDED DECEMBER 31, 2020

	Priginal Budget	Final Budget	Actual mounts	Final Pos	nce with Budget sitive gative)
Revenues					
Property taxes	\$ 5,856	\$ 5,856	\$ 5,856	\$	-
Specific ownership taxes	350	 938	938		-
Total revenues	 6,206	 6,794	 6,794		
Expenditures					
Current:					
Audit	4,000	5,250	5,250		-
Dues and subscriptions	350	545	545		-
Information technology	400	525	525		-
Insurance and bonds	2,800	2,510	2,510		-
Legal	12,000	21,136	21,136		-
Management and accounting	12,000	14,512	14,512		-
Treasurer Fees	175	176	175		1
Website	150	-	-		-
Emergency reserve	1,500	-	-		-
Total expenditures	33,375	44,654	44,653		1
Excess of revenues over (under)					
expenditures	(27,169)	(37,860)	(37,859)		1
Other Financing Sources					
Developer advances	 20,000	 29,500	 29,500		
Net change in fund balance	\$ (7,169)	\$ (8,360)	(8,359)	\$	1
Fund balances, beginning of year			6,137		
Fund balances, end of year			\$ (2,222)		

#### NOTE 1 - DEFINITION OF REPORTING ENTITY

Independence Metropolitan District No. 1 (District), a quasi-municipal corporation and political subdivision of the State of Colorado was established on November 7, 2017 and is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located within the County of Elbert, Colorado.

The District was established principally to provide streets, traffic and safety controls, street lighting, water, sanitary sewer, storm drainage, landscaping, parks and recreation, and mosquito control to areas within and without the boundaries of the District.

The District has no employees and all operations and administrative functions are contracted.

The District's follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential of the organization to provide specific financial benefits or burdens, and fiscal dependency.

The District is not financially accountable for any other District organization nor is the District a component unit of any other primary governmental entity.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) include all of the activities of the District. As a general rule, the effect of interfund activity has been removed from these statements. These financial statements include all of the activities of the primary government except for the fiduciary activities or fiduciary component units. The statement of net position reports all financial and capital resources of the District. The difference between the assets and deferred outflows of resources and liabilities and deferred inflows of resources of the District is reported as net position.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct and indirect expense of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider has been met. Expenditures for property and equipment are shown as increases in assets and redemption of bonds, notes, and developer advances are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property taxes, capital fees and interest. All other revenue items are considered to be measurable and available only when cash is received by the District. Expenditures, other than interest on long-term obligations are recorded when the liability is incurred or the long-term obligation paid. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted first, then unrestricted resources as they are needed.

The District reports the following major governmental funds:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in other funds.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The Capital Projects Fund accounts for the acquisition and construction of the District's major capital facilities and assets.

The *Debt Service Fund* accounts for the resources accumulated and payments made for principal, interest, and related expenses on the long-term developer advances of the governmental funds.

#### **Budgets**

In accordance with the State Budget Law, the District's Board of Directors hold public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Balance/Net Position

#### Property Tax

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April 30 or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflows of resources in the year they are levied and measurable. The deferred inflows of resources related to property tax revenues are recorded as revenue in the year for which they are levied, in most instances in the year in which collection occurs.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Fund Balance/Net Position (Continued)

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. streets, water and wastewater improvements), are reported in the government-wide financial statements. The District has not adopted a capitalization policy. The total costs of constructing improvements have been capitalized on the statement of net position. Such assets are recorded at acquisition cost or estimated acquisition cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

Constructed capital assets which have not yet been completed are recorded as construction in progress. Capital assets of the District are depreciated using the straight-line method over the following estimated economic useful lives. Capital assets which are anticipated to be conveyed to other governmental entities are recorded as construction in progress, and are not included in the calculation of net investment in capital assets.

#### Deferred Inflows and Deferred Outflows of Resources

In addition to assets, the statement of net position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflow of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then.

In addition to liabilities, the statement of net position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### Fund Balances-Governmental Funds

Net position is reported in the governmental activities and is classified as restricted, unrestricted, or net investment in capital assets. Restrictions of net position represent amounts that are not available for appropriation or are legally restricted. Net investment in capital assets includes the value of capital assets. As of December 31, 2020, fund balances of governmental funds are classified as follows:

*Nonspendable fund balance* – the amount of fund balance that is not in spendable form (such as inventory, prepaids or developer advances) or is legally or contractually required to be maintained intact. At December 31, 2020, the District had \$1,061,561 in nonspendable fund balance.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Fund Balances-Governmental Funds (Continued)

Restricted fund balance – the amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation. At December 31, 2020, the District had \$66,975 in restricted fund balance.

Committed fund balance – amounts constrained to specific purposes by the District itself, using its highest level of decision-making authority (i.e., Board of Directors). To be reported as committed, amounts cannot be used for any other purpose unless the District takes the same highest-level action to remove or change the constraint. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board. At December 31, 2020, the District had no committed fund balance.

Assigned fund balance – amounts the District intends to use for a specific purpose. Intent can be expressed by the District Board of Directors or by an official or body to which the District Board of Directors delegates the authority. At December 31, 2020, the District had no assigned fund balance.

*Unassigned fund balance* – amounts that are available for any purpose.

The District reports a deficit balance in the General Fund of (\$2,222).

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, then finally unassigned funds, as needed, unless the District Board of Directors has provided otherwise in its commitment or assignment actions.

#### NOTE 3 - <u>CASH AND INVESTMENTS</u>

Cash and investments as of December 31, 2020, are classified in the accompanying financial statements as follows:

Statement of net position:

Cash and investments - unrestricted

Cash and investments as of December 31,
2020 consist of the following

Cash deposits

\$ 8,110

#### NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

#### Deposits with Financial Institutions

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories the reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2020, the District's cash deposits had a bank balance of \$14,188, and a carrying balance of \$8,110.

#### Credit Risk

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. Agency securities, and securities of the World Bank
- General obligations and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools\*

The District generally limits its concentration of investments which are believed to have minimal credit risk, minimal interest rate risk, and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to investment custodial risk for investments that are in the possession of another party.

#### NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

#### NOTE 4 - CAPITAL ASSETS

The following is an analysis of changes in capital assets for the year ended December 31, 2020.

Governmental Activities	Balance 12/31/2019	 Additions	I	Deletions	1	Balance 2/31/2020
Captial assets, not being depreciated: Construction in progress	\$ 11,860,213	\$ 2,167,131	\$	(185,375)	\$	13,841,969
Captial assets, being depreciated: Vehicles and equipment	48,875	29,427		-		78,302
Less accumulated depreciation Vehicles and equipment	(2,327)	(10,485)		<u>-</u>		(12,812)
Total capital assets, being depreciated, net	46,548	 18,942				65,490
Capital Assets, net	\$ 11,906,761	\$ 2,186,073	\$	(185,375)	\$	13,907,459

During 2020, the District transferred \$185,375 of construction in progress to the Independence Water and Sanitation District.

#### NOTE 5 - LONG-TERM OBLIGATIONS

The following is an analysis of changes in long-term obligations for the year ended December 31, 2020:

	Balance 2/31/2019	Additions Deletions		_	Balance /31/2020		Within Year		
	 			 Deletions 12/3			One rea		
Developer Advances	\$ 115,500	\$	29,500	\$ -	\$	145,000	\$	-	
Interest on Developer Advances	 3,873		8,522	 		12,395			
	\$ 119,373	\$	38,022	\$ -	\$	157,395	\$	-	

#### Developer Advances

The District entered into an Advance and Reimbursement Agreement to repay advances made by the Developer for advances made to the District. The District agreed to repay the Developer for such advances plus accrued interest at the rate of the higher of 7% or prime plus 2%.

#### NOTE 5 - LONG-TERM OBLIGATIONS (CONTINUED)

#### Senior Pledge Agreement

In March 2019, Independence Metropolitan District No. 3 issued Series 2019A Bonds in the aggregate principal amount of \$25,795,000 and Series 2019B Bonds in the aggregate principal amount of \$4,230,000. In order to provide for the payment of the 2019A and 2019B Bonds, Independence Metropolitan District No. 3 entered into a Senior Pledge Agreement with Independence District No. 1 and Independence Metropolitan District No. 2. Pursuant to the Senior Pledge Agreement, each district will service the 2019A and 2019B Bonds with revenues derived from the required Senior and Subordinate Mill Levies. The amount of debt to be serviced by each district is uncertain and a significant management estimate. During the year ended December 31, 2020, the District paid Independence Metro District No. 3 a total of \$324,745 for debt service related payments. This is recorded in the debt service fund as an intergovernmental expenditure.

#### Authorized Debt

On November 7, 2017, a majority of qualified electors of the District authorized the issuance of indebtedness in an amount not to exceed \$295,520,000 to fund the development.

At December 31, 2020, the District had authorized and issued indebtedness from the election in the following amounts:

	Authorized	Remaining
Voter debt authorization limit	\$ 295,520,000	\$ 265,465,500

#### NOTE 6 – RISK MANAGEMENT

Except as provided in the Colorado Governmental Immunity Act, the District may be exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees, or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool). The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years. The District pays annual premiums to the Pool for liability, property, public officials' liability and workers compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

#### NOTE 7 - TAX, SPENDING AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments, except those governmental activities designated as Enterprises.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

On November 7, 2017, the District's voters passed an election question authorized the retention of all revenues received from any source during the 2017 budget year and each budget year thereafter that are in excess of the revenue and fiscal year spending limits that would otherwise apply under Article X, Section 20 of the Colorado Constitution or any other law.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

#### NOTE 8 – RELATED PARTIES

This is one of six districts and board members serve on all Districts. The members of the Board of Directors are employed, owners of, or consultants of the Developer.

Districts No. 1-3 will build the infrastructure. The roads and related infrastructure will be donated to Elbert County. The water and sanitation infrastructure will be donated to the Independence Water and Sanitation District. The developer of the infrastructure which constitutes the District is Craft Bandera Acquisition Company, LLC and Craft Companies, LLC.

During the year ended December 31, 2020, the District purchased capital assets totaling \$2,141,188 from the Developer and advanced \$1,058,528 to the Developer. At December 31, 2020, the Developer owed the District \$1,058,528.

#### NOTE 8 – RELATED PARTIES (CONTINUED)

During the year ended December 31, 2020, the District received advances from the Developer totaling \$29,500. At December 31, 2020, the District owed the Developer \$145,000 and accrued interest of \$12,395.

During 2020, the District received \$3,666,590 transferred from Independence Metropolitan District No. 3 which is included in intergovernmental revenue in the accompanying statement of revenues, expenditures, and changes in fund balances.

#### NOTE 9 - ELBERT COUNTY IMPACT FEES

In exchange for certain infrastructure improvements, Elbert County has entered into an agreement to remit certain Elbert County Growth Impact Fees, use tax, and sales tax generated by the County in connection with the development of all the Districts.

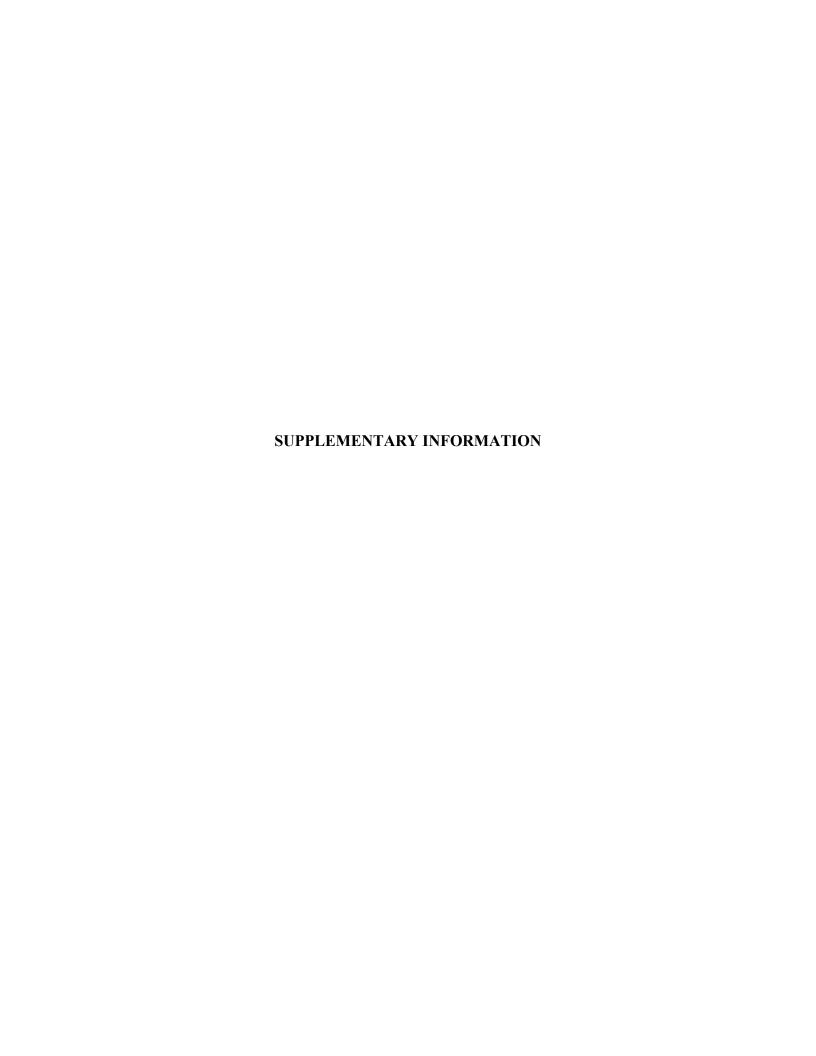
The abatement will be used first to reimburse the developer for costs of constructing improvements on County Road 158, County Road 5, and Delbert Road. Any remaining funds will be released to the Overlay Metropolitan District. Fees are received as building permits are pulled. Fees are anticipated to begin to be collected during 2021.

As part of this agreement, the District paid \$100,000 to Elbert County in 2020 for work on County Road 158.

#### NOTE 10 - PRIOR PERIOD ADJUSTMENTS

For the year ended December 31, 2020, the District determined prior period adjustments were necessary to adjust intergovernmental payables reported within governmental activities and legal fees reported with the capital projects fund. See table below for impact on governmental activities net position and capital projects fund balance:

\$ (116,817)
11,875,700
(44,350)
\$ 11,714,533
\$ (34,642)
(44,350)
\$ (78,992)
\$



## INDEPENDENCE METROPOLITAN DISTRICT NO. 1 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – CAPITAL PROJECTS FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget Positive (Negative)	
Revenues	- <del></del>				
Intergovernmental	\$ 3,826,395	\$ 3,666,590	\$ 3,666,590	\$ -	
Total revenues	3,826,395	3,666,590	3,666,590		
Expenditures					
Equipment	-	29,427	29,427	-	
Engineering	-	25,943	25,943	-	
Maintenance	-	100,000	99,999	1	
Legal	-	47,138	47,138	-	
Intergovernmental	-	185,375	185,375	-	
Capital outlay	3,846,395	2,141,188	2,141,188		
Total expenditures	3,846,395	2,529,071	2,529,070	1	
Net change in fund balance	\$ (20,000)	\$ 1,137,519	1,137,520	\$ (1)	
Fund balances, beginning of year (a	(78,992)				
Fund balances, end of year			\$ 1,058,528		

## INDEPENDENCE METROPOLITAN DISTRICT NO. 1 STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Original Budget		Final Budget		Actual Amounts		Variance with Final Budget Positive (Negative)	
Revenues								
Property taxes	\$	32,208	\$	32,207	\$	32,207	\$	-
Specific ownership tax		1,932		5,161		5,161		-
System development fees		593,520		356,112		356,114		2
Interest income		_		2		_		(2)
Total revenues		627,660		393,482		393,482		
Expenditures								
Treasurer fees		1,000		966		966		-
Intergovernmental		626,660		325,745		325,745		
Total expenditures		627,660		326,711		326,711		
Net change in fund balance	\$		\$	66,771		66,771	\$	
Fund balances, beginning of year								
Fund balances, end of year					\$	66,771		